MINUTES OF BOARD OF COUNTY COMMISSIONERS
MILLARD COUNTY THE 2nd DAY OF SEPTEMBER, 2025
AT THE COURTHOUSE, FILLMORE, UTAH

PRESENT: Trevor Johnson.. . . . . Chairperson
Bill Wright. . . . . Commissioner
Vicki Lyman.. . . . . Commissioner

Elise Harris.. . . . . Interim County Attorney
Marki Rowley. . . . . County Clerk
Kayla Freeman. . . . . Deputy County Clerk

ALSO PRESENT: Kristine Camp. . . . . County Treasurer
Bonnie Smith and Vickie Bennett. . . . . County Auditor's Office
Jacob Nielson. . . . . County HR Director
Richard Jacobson, Patrick Bennett, and
Linsday Mitchell. . . . . County Sheriff's Office
Dennis Alldredge and Andrea Wardle. . . . . Citizens
Mike Anderson and Debra Wagner . . . Hinckley/Deseret Oasis Cemetery District
Christina Stanworth. . . . . Delta/Sutherland/Oak City Cemetery District
Kurt Forsyth. . . . . Intermountain Health Care
Abby Ivory. R6
Kody Deeter. . . . . EFG Consulting

PURSUANT TO AN AGENDA WHICH HERETOFORE HAD BEEN PROVIDED TO each member of the governing body, posted at the principal office of the Millard County Commission, posted on the Utah Public Notice Website, and provided to the Millard County Chronicle Progress, a newspaper of general circulation within Millard County, Utah, as required by law, the following proceedings were had:

PUBLIC WAS WELCOMED

The meeting began at 10:00 a.m. after a brief welcome by Commissioner Johnson to the public and Commission members.

OPENING STATEMENTS

Commissioner Lyman said the invocation. Everyone stood and said the Pledge of Allegiance to the Flag.

APPROVAL OF AUGUST 19, 2025 COMMISSION MINUTES

The proposed minutes of a regular County Commission meeting held August 19, 2025 were presented for consideration and approval. Following review, Commissioner Lyman made a motion to approve the minutes of August 19, 2025 as presented.

Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.

FOLLOW UP ACTION ITEMS FROM AUGUST 19, 2025

There were none.

DISCUSSION AND POSSIBLE APPROVAL FOR THE INDIGENT BURIAL OF DANIEL FISCHER

Commissioner Wright made a motion to approve the indigent burial of Daniel Fischer.

Commissioner Lyman SECONDED the motion. The voting was unanimous and the motion carried.

DISCUSSION AND POSSIBLE APPROVAL OF A BUSINESS LICENSE FOR ALPHA WINDSHIELDS, LLC, OWNER - COLIN CHRISTENSEN

A business license application was presented for Alpha Windshields, LLC, Owner - Colin Christensen, a UTV windshield manufacturing business. After review of the application and finding all signatures in order, Commissioner Lyman made a motion to approve a business license Alpha Windshields, LLC, Owner - Colin Christensen.

Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.

DISCUSSION AND POSSIBLE APPROVAL OF THE FY2026 PREDATOR CONTROL CONTRACT

Clerk Rowley presented the FY2026 Predator Control Contract for approval.

Auditor Smith explained the purpose of the contract and its provisions.

Commissioner Wright made a motion to approve the FY2026 Predator Control Contract.

Commissioner Lyman SECONDED the motion. The voting was unanimous and the motion carried.

MONTHLY FINANCIAL REVIEW

Auditor Smith and Treasurer Camp presented the July monthly financial review.

Auditor Smith explained that the Road Department budget would need to be amended at a future meeting.

DISCUSSION AND POSSIBLE RATIFICATION OF THE US FOREST SERVICE GRANT AGREEMENT MODIFICATION

Commissioner Lyman made a motion to ratify the approval of the US Forest Service Grant Agreement modification.

Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.

DISCUSSION AND POSSIBLE APPROVAL OF THE USDA ROAD AGREEMENT

Clerk Rowley presented the USDA Road Agreement for approval.

Interim Attorney Harris explained that the agreement clarifies which entity is responsible for maintaining specific roads and that it is a five year agreement.

Commissioner Lyman made a motion to approve the USDA Road Agreement.

Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.

DISCUSS AND POSSIBLE APPROVAL OF A MEMORANDUM OF UNDERSTANDING BETWEEN FILLMORE CITY AND MILLARD COUNTY REGARDING MAINTENANCE OF DRY CREEK AND PINE CREEK DEBRIS BASINS

Interim Attorney Harris stated that this formalized the discussions regarding responsibility for maintaining the debris basins.

Commissioner Wright made a motion to approve the MOU between Fillmore City and Millard County regarding maintenance of the Dry Creek and Pine Creek Debris Basins.

Commissioner Lyman SECONDED the motion. The voting was unanimous and the motion carried.

DISCUSSION AND POSSIBLE APPROVAL OF COOPERATIVE FIRE SYSTEM

This item was tabled.

DISCUSSION AND POSSIBLE APPROVAL OF A PARTICIPATION AGREEMENT FOR THE NATIONAL OPIOID SETTLEMENT WITH PURDUE (AND CERTAIN OF ITS AFFILIATES) AND THE SACKLER FAMILY

Interim Attorney Harris asked that this be moved to the next meeting.

DISCUSSION AND POSSIBLE APPROVAL TO PARTICIPATE IN NATIONAL OPIOIDS SECONDARY MANUFACTURERS SETTLEMENT

Interim Attorney Harris asked that this be moved to the next meeting.

AUDIT REPORT ON STATE INMATES AND OUT OF COUNTY TRANSFERS

Kody Deeter, from EFG Consulting, provided an analysis of the Jail and the EMS. He discussed the financial impact of housing state inmates versus only local inmates, including revenue from state inmates and the related staffing considerations. He explained his methodology and presented possible budget scenarios: maintaining the status quo, housing only county inmates, and the adjustments required to break even. He concluded that state inmates are subsidizing the Jail's operations, and eliminating them would require cuts that could compromise safety in the Jail.

Mr. Deeter stated that he used the same methodology for analyzing EMS, comparing the financial impacts of inter-facility calls that subsidize costs versus handling 911 calls only.

EMS Director Lindsey Mitchell explained that while the State sets the rates, new legislation will soon affect what can be billed. She noted that the issue is ensuring insurance companies pay what they are responsible for, adding that nationwide, they collect an average of 35 percent, while the county currently collects an average of 44 percent.

Mr. Deeter concluded that the fund balance would be stronger without interfacility transfers. He noted that, under either option, there would be no capital replacement within 10 years, but scenario two would extend the life of the rolling stock. He also observed that revenue per mile from interfacility transfers is below the variable cost per mile. Based on these conclusions, he provided three recommendations:

1. Contract directly with the hospital, have the hospital pay the variable rate per mile, and allow the hospital to bill insurance rather than the County.
2. Bill the hospital for the difference.
3. Cease providing interfacility transfer services.

Sheriff Jacobson explained that building improvements are needed in the Jail and there are limitations on how many state inmates the Jail can house.

UPDATE ON MILLARD COUNTY ECONOMIC DEVELOPMENT EFFORTS - ABBY IVORY

Abby Ivory provided an update on the ongoing economic development initiatives in Millard County, including business grants, workforce development, and economic development partners.

Commissioner Johnson asked whether there are any projects or funds that would benefit the community as a whole rather than individuals and requested that Ms. Ivory explore such opportunities.

Commissioner Lyman suggested investing the available funds in town infrastructure to support community development and long-term growth.

Ms. Ivory explained the limitations and guidelines regarding how the funds can be used for infrastructure projects, clarifying which initiatives are eligible and which are not. She also outlined ongoing efforts to market the County and its small towns to businesses, highlighting strategies aimed at attracting new economic opportunities and fostering local investment.

Commissioner Wright highlighted the benefits of scholarships and technical training opportunities for students, emphasizing how they strengthen the County and support local hiring.

Dennis Alldredge recommended that the MEDA Board Leadership should be present before decisions are made.

Ms. Ivory explained that she is here on behalf of the MEDA Board to present these grant recommendations as previously approved upon by the Board. She also explained the amount can be amended in the future if there are any changes that the Commission want provided the amounts have not already been spent.

DISCUSSION AND POSSIBLE APPROVAL FOR FY2026 RURAL COUNTY GRANT FUNDS

Abby Ivory presented the FY2026 Rural County Grants funds recommendation for approval:

- Scholarships in the amount of $40,000.00
- R6 Regional Council in the amount of $20,000.00
- Small Business Grants in the amount of $125,000.00
- Workforce Development Education in the amount of $15,000.00

Commissioner Wright made a motion to approve the FY2026 Rural County Grants funds as presented.

Commissioner Lyman SECONDED the motion. Commissioner Lyman voted YES. Commissioner Wright voted YES. Commissioner Johnson voted NO. The motion carried by majority vote.

Commissioner Johnson emphasized that the Commission should focus on projects that benefit the county as a whole and take a more proactive approach.

Ms. Ivory suggested a meeting between the MEDA Board and the commissioners to set expectations.

OTHER BUSINESS

Commissioner Johnson discussed a meeting regarding the potential merger of the two cemetery districts, noting that part of the process involves the truth and taxation procedure.

Kristina Stanworth, representing the Delta/Sutherland/Oasis Cemetery District, and Mike Anderson, representing the Hinckley/Deseret Cemetery District, introduced themselves. Ms. Stanworth explained that the Delta/Sutherland/Oasis Cemetery District board decided to move forward with annexing the Hinckley/Deseret District into their district. She also outlined how the annexation would affect the overall budget and noted that it would require going through the truth and taxation process.

Auditor Smith explained how the formula works when calculating revenue and rates.

Ms. Stanworth and Commissioner Johnson provided additional details on how the annexation process would proceed with truth and taxation. They also discussed the potential repercussions and impacts on the districts' operations, budgets, and services.

Ms. Stanworth requested help from the Auditor's Office to make sure that the rates are set correctly so that the truth and taxation process works correctly.

Auditor Smith agreed to work with them before the October 1, 2025 deadline.

PUBLIC INPUT

Kurt Forsyth, IHC President, requested clarification on the EMS audit, noting that he does not believe that they have the authority or obligation to make payments to the county. He requested that the IHC legal team and the County legal team meet to make sure that everybody agrees on where the obligations lies.

DISCUSSION AND POSSIBLE APPOINTMENTS TO VARIOUS COUNTY BOARDS

Commissioner Lyman stated that the Service District 8 needs a new board member. Clerk Rowley will advertise the opening.

OTHER BUSINESS CONTINUED

Commissioner Lyman reported that Brandon Wingett had obtained three bids for fuel. While one vendor could not guarantee the price, it was still the lowest, so it was not an immediate issue. However, concerns were raised about future deliveries if prices cannot be guaranteed at the time of delivery. Commissioner Johnson added that any contract should include a firm deadline for pricing.

Interim Attorney Harris advised that if there is uncertainty about a bid's pricing guarantee, the other bids should be reviewed more closely.

Auditor Smith stated that it is acceptable as long as the rate remains below the State's contracted amount.

Commissioner Lyman inquired about how the Road Department is being reimbursed for fire-related work and overtime.

Auditor Smith responded that there should be an incident agreement in place, but she has not seen one.

It was decided that HR Director Nielson will work with Fire Warden Copeland.

HR Director Nielson reported that every office has now been assigned a vehicle for use and that the associated maintenance costs will also be allocated to each department based on usage.

DISCUSSION AND POSSIBLE APPROVAL FOR THE SALE OR TRANSFER OF SURPLUS PROPERTY

Auditor Smith presented surplus list of office supplies for approval.

Commissioner Lyman made a motion to approve the surplus list.
Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.

POSSIBLE APPROVAL OF APPLICATION(S) FOR SETTLEMENT OR DEFERRAL OF DELINQUENT PROPERTY TAX

There was none.

DISCUSSION BY EACH COMMISSIONER, COUNTY ATTORNEY, ELECTED OFFICIAL AND SECRETARY

There was none.

POSSIBLE BOARD OF EQUALIZATION (BOE) DISCUSSION AND/OR ACTION

Commissioner Lyman made a motion to enter into a BOE.
Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried. The BOE began at 12:16 p.m..

Chief Deputy Auditor Bennet presented a list of stipulations for approval.

Commissioner Lyman made a motion to approve the list of stipulations for approval.
Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.

Chief Deputy Auditor Bennet presented a list of assessor adjustments for approval.

Commissioner Wright made a motion to approve the list of assessor adjustments for approval.
Commissioner Lyman SECONDED the motion. The voting was unanimous and the motion carried.

Commissioner Lyman made motion to close the BOE.
Commissioner Wright SECONDED the motion. The voting was unanimous and the

motion carried. The BOE closed at 12:22 p.m..

POSSIBLE REVIEW OF COUNTY POLICIES AND CONTRACTS

There was none.

POSSIBLE CLOSED MEETING PURSUANT TO UTAH CODE ANNOTATED SECTION 52-4-204 & 205

There was none.

WHERE UPON THE MEETING ADJOURNED

Commissioner Lyman made a motion to adjourn the meeting.
Commissioner Wright SECONDED the motion. The voting was unanimous and the motion carried.
The meeting adjourned at 12:24 p.m..

Attest:______________________________ Approved:____________________________